

March 16, 2017

Small firms seek level playing field in tax reform

By: Roger Yu

There's been much talk from President Trump about lowering corporate tax rates. But where does that leave the smaller companies that employ nearly half of non-public sector American workers?

Trump and Republican lawmakers are in the midst of hammering out new legislation that would cut the U.S. corporate tax rate, now at 35% even though few corporations pay that rate thanks to loopholes and deductions.

From 2006 to 2012, at least two-thirds of all corporations had no federal income tax liability, while 42% of large corporations — those with at least \$10 million in assets — paid no federal income tax in 2012, the U.S. Government Accountability Office said last year. Meanwhile, non-farm small business sole proprietorships pay an average effective tax rate of 15.1%, according to Quantria Strategies, a policy research firm.

But even with many companies already paying far less than the high end of corporate rates, tax reform proponents say cutting taxes and simplifying the corporate tax code would boost American competitiveness.

"We have an incredible opportunity here," says Joe Kennedy, senior fellow at Information Technology and Innovation Foundation. "If we don't get reform, we'd lose a big opportunity for getting additional economic growth."

That opportunity may not filter down so easily to many smaller enterprises. The priorities of the General Electrics and Boeings get the big headlines, but most small businesses, including sole proprietorship and other limited-liability entities like partnerships and socalled "S corporations," don't pay corporate income tax. Instead, they're structured as "pass-through," entities where business profits are taxed at individual income rates, which top out at 39.6%. Small and midsized businesses (SMBs) make up 99% of U.S. employer firms and nearly half of all private sector employment, according to the Small Business Administration.

"We're not opposed to corporate tax reform," says Todd McCracken, president of the National Small Business Association. "We don't think it should be done just for corporations. They're not the only ones who need relief. (Small businesses) want to make sure their tax rate goes down as well."

Trump has yet to announce a specific tax reform plan. But he proposed reducing the corporate income tax rate, not including pass-through businesses, "to anywhere from 15% to 20%." During his presidential campaign, Trump also said pass-through businesses the Trump Organization, his family business, is one would have a top tax rate of 15%.

*The Blueprint. A tax bill introduced by House Speaker Paul Ryan (R–Wisc.) and House Ways and Means Committee Chairman Kevin Brady (R–Texas) would lower the corporate tax rate to 20% from 35% and reduce the rate on pass-through businesses to 25%.

It would also allow businesses to fully write off capital investments rather than recording depreciation over a period. It also calls for eliminating itemized deductions, except for mortgages and charitable giving, which could lead to higher tax bills for some business owners.

*The Bring Small Businesses Back Tax Reform Act. Introduced by Reps. Rand Hultgren (R-III.) and Jason Smith (R-Mo.) earlier this month, the bill envisions a bigger cut for pass-through businesses than Ryan's plan. It would lower the tax rate on the first \$150,000 of small business income to 12%, and to 25% for all income above the threshold. It also allows immediate write-off of investment in equipment.

The varying rates of tax cuts for corporations and pass-throughs in the Ryan plan have become a rallying cry for smaller firms. "You can't have a tax reform that favors one type of business," says Pinar Cebi Wilber, a senior economist at the American Council for Capital Formation, a pro-business group. "We should have an overall business tax reform."

But business owners are also closely monitoring how their deductions and other types of preferences would be affected by lawmakers' negotiations.

Policymakers and lobbyists are generally operating

under the assumption that tax reform would not boost the deficit. But lowering the corporate tax rate without increasing the deficit may not work unless lawmakers also cut back on some of the deductions and credits that business owners enjoy, economists say.

Tax credits for research and development and lower tax rates for income from intellectual property developed in the U.S. — are worth fighting for and should be retained as they help spur investment, Kennedy of ITIF says.

But mom-and-pop shop owners with routine business

expenses could potentially be looking at higher tax bills if personal deductions were to be scrapped.

"There's a battle going on as to whose rates should be lower," Kennedy says. "If you're a small businessman, what you're concerned about is your after-tax pay. And that includes personal deductions, which may be under jeopardy. You may not (have many) business deductions, but you're worried because your net income may go down. That's going to go to help corporate guys lower their rates. And that concern is legitimate."